ILLINOIS POLLUTION CONTROL BOARD June 8, 2017

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ORDER OF THE BOARD (by K. Papadimitriu):

On May 16, 2017, the Illinois Environmental Protection Agency (Agency) filed a recommendation (Rec.) that the Board certify certain facilities of the Marathon Petroleum Company LP (Marathon) as "pollution control facilities" for preferential tax treatment under the Property Tax Code. *See* 35 ILCS 200/11-5 *et seq.* (2016); 35 Ill. Adm. Code 125. Marathon's wastewater management facilities are located at 400 S. Marathon Avenue in Robinson, Crawford County. In this order, the Board describes the legal framework for tax certifications, discusses the Agency's recommendation, and certifies that Marathon's identified wastewater management facilities are pollution control facilities.

LEGAL FRAMEWORK

Under the Property Tax Code, "[i]t is the policy of this State that pollution control facilities should be valued, at 33 1/3% of the fair cash value of their economic productivity to their owners." 35 ILCS 200/11-5 (2016); *see also* 35 III. Adm. Code 125.200(a)(2). "For tax purposes, pollution control facilities shall be certified as such by the Pollution Control Board and shall be assessed by the Department [of Revenue]." 35 ILCS 200/11-20 (2016); *see also* 35 III. Adm. Code 125.200(a). Under the statute, the Board determines if the facilities are pollution control facilities; however, the Board is not authorized to assess a value of those facilities.

Under Section 125.202 of the Board's procedural rules, a person may submit an application for tax certification to the Agency. *See* 35 Ill. Adm. Code 125.202. If the Agency receives a tax certification application, the Agency must file with the Board a recommendation on the application, unless the applicant withdraws the application. *See* 35 Ill. Adm. Code 125.204(a). Among other things, the Agency's filing must recommend that the Board issue or deny tax certification. *See* 35 Ill. Adm. Code 125.204(a)(4). If the Board finds "that the claimed facility or relevant portion thereof is a pollution control facility . . ., the Pollution Control Board . . . shall enter a finding and issue a certificate to that effect." 35 ILCS 200/11-25 (2016); *see also* 35 Ill. Adm. Code 125.216(a).

AGENCY RECOMMENDATION

The Agency states that it received a tax certification application from Marathon on October 19, 2015. Rec. at 1. On May 16, 2017, the Agency filed a recommendation with the Board, attaching Marathon's application (Rec. Exh. A). The Agency's recommendation identifies the facilities at issue: "A new clarifier designated #79D-82, consisting of three sludge recycle pumps, two waste sludge pumps, and one scum pump." *Id*.

The Agency further describes the facilities:

These wastewater management facilities are used to treat wastewater prior to discharge in order to aid in lowering total suspended solids in the effluent, allow the treatment plant to handle much higher flow rates during rain events, reduce the possibility of releases of untreated water, and meet applicable water quality standards in the site's NPDES [National Pollutant Discharge Elimination System] Permit. Rec. at 1-2.

The Agency recommends that the Board certify that the facilities recommended for certification are pollution control facilities as defined in Section 11-10 of the Property Tax Code (35 ILCS 200/11-10 (2016)) with the primary purpose of "eliminating, preventing, or reducing water pollution." Rec. at 2.

TAX CERTIFICATE

Based upon the Agency's recommendation, Marathon's application, and the Board's technical review, the Board finds and certifies that Marathon's wastewater management facilities identified in this order are pollution control facilities under the Property Tax Code (35 ILCS 200/11-10 (2016)). The Board makes no finding regarding the assessed value of those facilities. Under Section 11-25 of the Property Tax Code, the effective date of this certificate is "the date of application for the certificate or the date of the construction of the facility, whichever is later." 35 ILCS 200/11-25 (2016); *see also* 35 III. Adm. Code 125.216(a). Section 125.216(d) of the Board's procedural rules states that the Clerk "will provide the applicant and the Agency with a copy of the Board's order setting forth *the Board's findings and certificate, if any.*" 35 III. Adm. Code 125.216(d) (quoting in italics 35 ILCS 200/11-30 (2016)). The Clerk therefore will provide Marathon and the Agency with a copy of this order.

IT IS SO ORDERED.

Section 11-60 of the Property Tax Code provides that any applicant or holder aggrieved by the issuance, refusal to issue, denial, revocation, modification or restriction of a pollution control certificate or a low sulfur dioxide emission coal fueled device certificate may appeal the Board's finding and order to the Circuit Court under the Administrative Review Law (735 ILCS 5/3-101 *et seq.* (2016)). *See* 35 ILCS 200/11-60 (2016).

I, Don A. Brown, Clerk of the Illinois Pollution Control Board, certify that the Board adopted the above order on June $8,\,2017$, by a vote of 5-0.

Don A. Brown, Clerk

Illinois Pollution Control Board